DEMANDS FOR SUPPLEMENTARY GRANTS—(*contd.*)

Co-operative Department—(*contd.*)

Mr. V. RAMAKRISHNA PANICKAR (*Kartikapalli II*): I have great pleasuse in supporting the demand for the reorganisation of the Co-operative Department.

There has been long and persistent agitation by the people for the reorganisation of the Co-operative Department. The Devadhar Committee also has recommended it; and the matter has now assumed a shape. We are glad that Government have sanctioned the reorganisation.

The Co-operative Societies are admittedly non-official institutions worked and managed by the members of the societies themselves. Experience has brought to light that there have been defalcations, mismanagement and misappropriation, in most of these societies; and the Administration Report of the Department for 1109 says that this was due to want of proper check and inspection, which again was due to paucity of hands in the Inspectorate of the Co-operative Department.

There are now about 1,800 societies in our country. For efficient and effective inspection and audit of these societies, we must have one Inspector for every 40 or 45 societies. No Inspector can manage a larger number than that. At that rate, we require about 40 Inspectors. It has been remarked by an honourable member of this House, on the basis of an alleged statement by Mr. Kunjukrishna Pillai, that, if the societies are weeded out under proper inspection, the number of societies will dwindle itself to a small figure and then the present hands will be quite sufficient for the purpose of conducting the inspection of those societies. If I remember correct, Mr. Kunjukrishna Pillai did not refer to the weeding of societies. He simply referred to the weeding of mischievous members from the societies. That is what I have understood from what he said. At any rate, it is not our purpose to curtail the co-operative movement in the State. It is the object of both the Government and the public to extend the co-operative movement as far as possible. Therefore for the proper inspection of the societies, there should be appointed a sufficient number of Inspectors. The figures given by the Registrar, in my opinion, are not sufficient. The demand also appears to be very limited.

Coming to the controlling officer, I must say that there is only one officer, the Registrar himself. His duties are very many and varied. To relieve him from his very many duties, it is absolutely necessary that some three Assistant Registrars should also be appointed. There would then be a division of labour and it would also be in the interest of efficiency. Also the co-operative divisions of the State may be the same as the revenue divisions. With these observations, I support the motion.

Mr. T. T. KESAVAN SASTRI (*Nominated*): സർ, ഞാൻ ഈ അഭ്യർത്ഥനയെ അനുകൂലിക്കുന്നു. ദേവദാർ കമ്മറി ചെയ്തിട്ടുള്ള നിർദ്ദേശങ്ങളെ നടപ്പിൽ വരുത്തുന്നതിനും, പരസ്പരസഹായപ്രസ്ഥാനങ്ങളെ അ

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ഭിവൃദ്ധിപ്പെടുത്തുന്നതിനുമായി ഗവണ്മെൻറിൽനിന്നും അവതരിപ്പിച്ചിട്ടുള്ള ഈ അഭ്യർത്ഥന പ്രയോജനകരമായി തീരുന്നതാണെന്നുള്ളതുകൊണ്ടാണ് ഞാൻ ഇതിനെ അനുകൂലിക്കാൻ ഉദ്ദ്യമിക്കുന്നതു്. വിശേഷിച്ചു, രാജ്യത്തെ കൂലിവേലക്കാരും തൊഴിലാളികളുമായ സാധുജനങ്ങളുടെ സാമ്പത്തികാഭിവൃദ്ധിയെ നിലനിത്താൻ സഹകരണപ്രസ്ഥാനങ്ങൾക്കുള്ള കഴിവു് അസാമാന്യമാണു്. എന്നാൽ ഈ പ്രസ്ഥാനത്തിൻെറ ആരംഭത്തിൽ പൊതുജനങ്ങളുടെ ഇടയിൽ ഉണ്ടായിരുന്ന വിശ്വാസവും താൽപര്യവും ഇപ്പോൾ ഏതാണ്ടു നാമമാത്രമായി രീന്നിട്ടുണ്ടെന്നു പറയേണ്ടിയിരിക്കുന്നു. പരസ്പരസഹായപ്രസ്ഥാനത്തിൻെറ നിയന്ത്രണം, യഥാവിധി പ്രായോഗികമായി തീരാതിരുന്നാൽ പ്രായേണ സംഘപ്രവർത്തകന്മാരുടെ ഇടയിൽതന്നെ വേണ്ടുവോളം കലഹങ്ങളും അക്രമങ്ങളും ഉണ്ടാകുകയും പൊതുവെ എവിടെയും പ്രസ്ഥാനത്തിൻെറ അഭിവൃദ്ധിക്കു സാരമായ പ്രതിബന്ധം നേരിടുകയും ചെയ്യുമെന്നുള്ള സംഗതി സമർത്ഥനായ രജിസ്ട്രാർ അവർകളും ഇതിനിടെ മനസ്സിലാക്കിയിരിക്കുമെന്നു ഞാൻ വിശ്വസിക്കുന്നു. ഈ പ്രസ്ഥാനത്തിൻെറ പ്രശസ്തമായ വിജയം പൊതുവെ രാജ്യവാസികളുടെ നിരന്തരമായ ഉന്നമനത്തെ സഹായിക്കുന്നതാകയാൽ, ഭേദഭാർകമ്മിറ്റി ചെയ്തിട്ടുള്ള വിശാലമായ നിർദ്ദേശങ്ങളെ ഇനിയും എത്രയും വേഗത്തിൽ നടപ്പിൽ വരുത്തേണ്ടതത്യാവശ്യമാകുന്നു. സംഘങ്ങളുടെ ശരിയായ പ്രവർത്തനത്തിനു വന്നുചേർന്നിട്ടുള്ളതും വരാവുന്നതുമായ കുഴപ്പങ്ങളും പരിഹരിക്കത്തക്കവണ്ണം ഗവണ്മെൻറിൽനിന്നും ഒരു ശരിയായ കോവാപ്പറേറീവുസൊസൈറ്റീസ്സ് ബിൽ കൂടി അവതരിപ്പിച്ചു പാസ്സാക്കുന്നതിനു ആഗ്രഹിക്കുന്ന ഈ സന്ദർഭത്തിൽ ഇങ്ങനെയുള്ള ഒരു ധനാഭ്യർത്ഥനയെ നിശ്ചയമായും ഈ സഭ അനുവദിക്കേണ്ടതാണെന്നാണു് എൻെറ അഭിപ്രായം.

സർ, ഒരു സംഗതികൂടി ഗവണ്മെൻറിൻെറ ശ്രദ്ധയിൽ കൊണ്ടുവരുന്നതിനു ഞാൻ താൽപര്യപ്പെടുന്നു. സാധുക്കൂലിവേലക്കാരായ അധഃകൃതർക്കു് അവരുടെ സാമൂഹ്യാഭിവൃദ്ധിയെ ഗണ്യമായി സഹായിക്കേണ്ട സംഘങ്ങളുടെ ജോലികാര്യം മിക്കവാറും മുടങ്ങിയിരിക്കയാണു്. ഭരണവും മേൽനോട്ടവും ഒട്ടും തൃപ്തികരമല്ല. ഗവണ്മെൻറു മേൽനോട്ടത്തെ മാത്രം അവലംബിച്ചു സകലജനങ്ങളും ഈ പ്രസ്ഥാനത്തിൽ പങ്കുകൊണ്ടിരിക്കുകയാൽ ഭരണവിഷയത്തിൽ കൂടുതൽ ശ്രദ്ധിക്കേണ്ടതാണു്. പൊതുജനങ്ങൾക്കുണ്ടായിട്ടുള്ള അവിശ്വാസത്തെ നീക്കി അഭിവൃദ്ധിപ്പെടുത്തുവാൻ കൂടുതൽ ഉദ്യോഗസ്ഥന്മാരെ നിയമിക്കേണ്ടതാണു്. ചെലവു അധി

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കമാകയാൽ ഇന്നത്തേതിൽ കൂടുതൽ അഭിവൃദ്ധിയും പ്രയോജനവും ഉണ്ടാകുന്നതുമാണ്. അസിസ്റ്റൻറ രജിസ്ട്രാർമാരേയും ഇൻസ്പെക്ടർമാരേയും നിയമിക്കുമ്പോൾ, വേണ്ട സാരോപദേശങ്ങൾ നൽകി അധികൃതരുടെ ഇടയിൽ സഞ്ചരിച്ചു സംഘങ്ങളെ ശരിയായി നിയന്ത്രിച്ചു ഭരിക്കത്തക്കവണ്ണം അധികൃതരിൽ നിന്നുതന്നെ ചിലരെ ഇൻസ്പെക്ടർമാരായി നിയമിച്ചാൽ പരസ്പരസഹായ പ്രസ്ഥാനത്തിൻെറ പ്രയോജനത്താൽ ഇവരും ക്രമേണ ഉന്നമനത്തിൽ വരുമെന്നാണ് എൻെറ അഭിപ്രായം. ഈ അഭിപ്രായത്തോടുകൂടി ഞാൻ ഈ ധനാഭ്യർത്ഥനയെ അനുകൂലിച്ചു കൊള്ളുന്നു.

MR. EDAVANATT S. PADMANABHA MENON (*Shertala I*): Sir, I support the demand; and in doing so I wish to emphasise one or two important points. The Agricultural Debt Redemption Committee state that nearly 39 or 40 lakhs of rupees has been given out on loan by co-operative societies throughout the State. When we were discussing the Devadhar Committee Report, this House concentrated its attention upon the outstanding evils of the present co-operative system in our land. Fortunately we have got an energetic Registrar who wants to set matters right at the present moment. Criticism has been made from certain quarters on the floor of this House that this supplementary demand had better wait till the Bill comes up. My own impression is that this ought not to be allowed to wait. For a proper working of the department, for a thorough checking and a more efficient auditing of the societies, the appointment of more hands is an emergent necessity. And I believe that the present Registrar will be forced, even after getting this demand passed, to come in for another supplementary demand for so much evil exists in the present working of the co-operative system. The co-operative movement has been rightly or wrongly allowed to grow to its present condition and the only duty that rests with the honourable members of this House is to allot sufficient funds to purify the system and to see that it works efficiently.

MR. K. R. ELENKATH (*Kalkulam I*): May I know the number of co-operative societies that have not been audited in 1109?

MR. EDAVANATT S. PADMANABHA MENON (*Shertala I*): I have not got the actual figures at my fingers' ends; nor do I believe that any useful purpose will be served thereby.

MR. M. SIVATANU PILLAI (*Tovala*): May I know from the member whether funds purify the system or men purify the system?

MR. EDAVANATT S. PADMANABHA MENON (*Shertala I*): Fortunately or unfortunately, money is the most essential thing in the working of a department.

MR. A. THANU PILLAI (*Trivandrum-Rural*): Does not money mean men?

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MR. EDAVANATT S. PADMANABHA MENON (*Shertala I*): Not necessarily. Sir, I would like to offer one or two observations regarding the actual appointments that may come up after we sanction this supplementary demand. Out of the two Assistant Registrars proposed to be appointed from the speech of the Co-operative Registrar we find that one is already in service. In regard to both these appointments of Assistant Registrars, I wish emphatically to say that only people of high character, technical skill and actual experience in the department must be appointed so that the real efficiency of the whole department may be enhanced by these additional hands. Those appointments should not be made for the mere sake of appointments. We cannot afford to increase the staff at this juncture of financial stringency for that purpose. Therefore the best material available in the State, people with first-rate experience and character, should alone be taken.

MR. M. SIVATANU PILLAI (*Tovala*): May I know from the member whether he has made enquiries in regard to the availability of such persons?

MR. EDAVANATT S. PADMANABHA MENON (*Shertala I*): I have not made any enquiries nor do I care to make enquiries. I have made only certain general observations in the interest of the public and of the efficiency of the department.

MR. G. NILAKANTAN (*Nominated*): I wish to know the opinion of the member about the statement made here that with the proposed staff the department could be efficiently managed.

DEPUTY PRESIDENT: I disallow the question.

MR. EDAVANATT S. PADMANABHA MENON (*Shertala I*): Regarding the appointment of eight or nine Inspectors also, the same criterion must be kept in view, because everything is not well with the present staff of co-operative Inspectors and a portion of the blame for the existing deplorable state of affairs of many societies is the result of their inefficiency or lack of interest. With these observations, Sir, I support the demand.

MR. S. NILAKANTA PILLAI (*Chirayinkil II*): Sir, I support the demand. Though the department was established in 1089, it has not advanced on the desired lines. The Government found out recently that there was some sort of confusion existing in the various co-operative societies, that there was mismanagement and misappropriation of money. Hence they thought that it would be better to appoint a committee to go thoroughly into the question and report on the measures to be adopted for the benefit of the people.

A committee called the Devadhar Committee was appointed by Government to examine the question. They have made various suggestions. One is that the Department should be re-organised. They also find that the mismanagement of the department is due to want of control on the part of the departmental head and also on the part of the subordinate officers. The Registrar of Co-operative Societies thinks that he must have more staff in order to supervise and audit the Societies properly. He says that the present staff is inadequate. He therefore asks for the entertainment of additional hands. Sir, the other day,

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[Mr. S. Nilakanta Pillai]

Mr. P. K. Narayana Pillai was saying that it is not proper to attempt at the re-organisation of a department when there is an attempt at legislation for the same purpose. Mr. Kunjukrishna Pillai was heard to say that the Registrar must give an assurance to the House that he will not come forward with any more supplementary demand. It is admitted on all hands that there is confusion in almost all the Co-operative Societies owing to the absence of proper and effective control or supervision.

MR. K. R ELENKATH (*Kalkulam I*) : May I know from the member whether he is supporting?

DEPUTY PRESIDENT: Now that the Heavens have descended, I would request the members to speak a little louder, so that the shorthand reporters may take down the speeches.

MR. K. R. ELENKATH (*Kalkulam I*): May I know from the member whether he is supporting the motion in the hope that the Registrar will not bring forward any further supplementary demands ?

DEPUTY PRESIDENT : I must candidly confess that I have not been able to follow the question put by Mr. Elenkath. All that I know is that Mr. Elenkath is standing up and talking something. I have not heard a single word of what he was saying.

MR. KAYALAM PARAMESVARAN PILLAI (*Additional Head Sirkar Vakil*) : You may adjourn the House for a few minutes.

DEPUTY PRESIDENT : The House will now adjourn for 15 minutes on account of the rain

The House adjourned at 3-7 P. M. and re-assembled at 3 -22 P. M.

MR. S. NILAKANTA PILLAI (*Chirayinkil II*) : The reorganisation of the Co-operative Department is attempted on the lines of the Devadhar Committee Report. This reorganisation is only one of the many items embodied in the report. This demand is made for the purpose of strengthening the staff ; after this is done, the Registrar may require money for giving effect to the other items of recommendation.

MR. K. R. ELENKATH (*Kalkulam I*): May I know what are the other items ?

MR. S. NILAKANTA PILLAI (*Chirayinkil II*) : I hope my friend knows what they are.

The Registrar wants sufficient money for giving effect to the suggestions proposed by the Devadhar Committee. The agricultural and industrial advancement of the country depends on the proper working of Co-operative Societies. It is wise on our part to grant this demand and see that the department carries its work on desired lines.

MR. K. P. KRISHNA MENON (*Parur*) : I support the demand. The department has to be re-organised on the lines proposed by the Devadhar Committee. If the reforms are effected, it will certainly improve the tone of the department. Nobody will dispute the fact that the department should be mended. At present the management of the department is not at all satisfactory. For want of hands, mismanagement

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and misappropriation are on the increase. Hundreds of Societies are under liquidation and only two Inspectors are put in. More Inspectors have to be appointed if that work is to be completed in the near future.

In making appointments of Assistant Registrars, the Registrar should see that persons with experience and qualification now in the department are selected so that effective measures may be adopted by men who know the working of the department. With these words, I support the demand brought forward by the Registrar of Co-operative Societies.

MR. N. JOHN JOSEPH (*Nominated*): സർ, ഞാൻ ഈ ഡിമാൻറി നെ അനുകൂലിക്കുന്നു. ദേവദാർകമ്മിറ്റിറിപ്പോർട്ട് സഹകരണം അഭിവൃദ്ധിക്കുന്ന തിരുവിതാംകൂറുകാക്ക് ഒരു ദേവദാരുതന്നെയാണെന്നുള്ളതിൽ പക്ഷാന്തരമില്ല.

MR. K KUNJUKRISHNA PILLAI (*Quilon I*) : ദേവതരുവോ ദേവതാരമോ?

MR. N JOHN JOSEPH (*Nominated*) : രണ്ടുമല്ല, പക്ഷേ ദേവദാരു.

DEPUTY PRESIDENT: കൽപ്പവൃക്ഷമാണെങ്കിൽ പ്രവർത്തിക്കേണ്ട ആവശ്യമില്ലല്ലോ?

MR. N. JOHN JOSEPH (*Nominated*): കൽപ്പവൃക്ഷം എവിടേയിരുന്നാലും അതിനെ സ്വീകരിക്കാൻ സൻമനസ്സില്ലെങ്കിൽ അതു അവിടെ വെറുതെയിരിക്കയല്ലാതെ കൽപ്പവൃക്ഷ ശബ്ദമാത്രയിൽ പ്രയോജനമുണ്ടാകുമെന്നു വിശ്വസിക്കുന്നവനല്ല ഞാൻ.

ഇപ്രകാരമുള്ള ഒരു റിപ്പോർട്ടിനെ ഗവണ്മെൻറാ ഡിപ്പാർട്ടുമെൻറാ സ്വീകരിച്ചിട്ടില്ലെന്നു വ്യസനസമേതം പറയേണ്ടിയിരിക്കുന്നു. അധഃകൃതരുടെ വകയായിട്ടു ഫൻറ് സംഘങ്ങൾ ഇവിടെയുണ്ട്. ഈ സംഘങ്ങളോട് ഇടപെട്ടു പ്രവർത്തിക്കുന്നതിനു അധഃകൃതരിൽനിന്നും നിയമിതരായിട്ടുള്ളവർ അഞ്ചുറുപ്പു സെക്രട്ടറിമാർ മാത്രമാണ്, എന്നു പ്രത്യേകിച്ചു ഞാൻ പറയേണ്ട ആവശ്യമില്ല. എന്നാൽ ഇതും ടെമ്പററിയായതുകൊണ്ട് എന്നു പിരിച്ചുവിടും എന്നു നിശ്ചയമില്ല. ഒരുപക്ഷേ നാളെ പിരിച്ചുവിട്ടേക്കാനും മതി. അധഃകൃതസംഘങ്ങളെ നിയന്ത്രിക്കാൻ പ്രത്യേകം ഇൻസ്പെക്ടറന്മാർ വേണമെന്നു കമ്മറിയുടെ റിപ്പോർട്ടിൽ നിർദ്ദേശങ്ങളും ഉണ്ട്. ഇപ്പോൾ ൻ ഇൻസ്പെക്ടർമാരെ നിയമിക്കാൻ പോകുന്ന കൂട്ടത്തിൽ അധഃകൃതക്കുകൂടി ഒരു ചാൻസ് നിയമനവിഷയത്തിൽ കൊടുക്കത്തക്കവണ്ണം യാതൊരു നിർദ്ദേശവും ഗവണ്മെൻറു ചെയ്യുകാണുന്നില്ല. അധഃകൃതരുടെയിടയിൽനിന്നും ഇൻസ്പെക്ടരന്മാരാ

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[Mr. N. John Joseph.]

യി നിയമിക്കുന്നതിനു ഗ്രാഡുവേറ്റ്സ് ഇല്ല എന്നു ഒരു തടസ്ഥം പല പ്പോഴും പറഞ്ഞുകേൾക്കാറുണ്ട്. സഹകരണപ്രസ്ഥാനത്തിലെ ഉദ്യോഗത്തിനു അധഃകൃതരെ സംബന്ധിച്ചിടത്തോളം ബി. എ. പാസ്സാകുക യെന്നുള്ളതു ഒരു മാനദണ്ഡമായി ഒരിക്കലും വയ്ക്കരുതെന്നാണ് എന്റെ അഭിപ്രായം. ആക്ടും സഹകരണത്തിനു ബി. എ. പരീക്ഷ മാനദണ്ഡ മാക്കുന്നതുമല്ല.

ഞാൻ അധഃകൃതരെ സംബന്ധിച്ചുമാത്രമേ പറയുന്നുള്ളു. അധഃകൃ തഹിന്ദുവിനേയും ക്രിസ്ത്യാനിയേയും വേർതിരിച്ചു നോക്കേണ്ട ആവശ്യം ഈ കാര്യത്തിൽ ഞാൻ കാണുന്നില്ല. ഇരുകൂട്ടരുടേയും നിലയും താൽപ ര്യവും ഈ കാര്യത്തിൽ ഭിന്നമല്ല.

MR. K. KUNJUKRISHNA PILLAI (*Quilon I*) : I rise to a point of order. The member is referring to the appointments on the basis of communal representation and this is a demand for supplementary grant. I think it has been ruled times out of number that the general policy of racruitment cannot come under any stretch of imagination for discussion under this head.

DEPUTY PRESIDENT : I was closely following the speech of Mr. John Joseph. I allowed him and I propose to allow him still further to continue, because his point appears to be that, because there are a large number of depressed classes Co-operative Societies, the appointment of certain individuals belonging to the depressed classes may make that work more efficient. Therefore it is relevant. If it is a general question of communal representation in the Co-operative Department, I should have ruled it out. But here is the question of efficiency and Mr. Joseph is suggesting the means.

MR. N. JOHN JOSEPH (*Nominated*): സഹകരണപ്രസ്ഥാനത്തെ ശ രിയായി നിയന്ത്രിച്ചുകൊണ്ടുപോകുന്നതിനു മനസ്ഥിതിയുള്ളവരെ നിയ മിക്കണമെന്നുള്ളതാണ് ഉദ്ദേശം. അധഃകൃതരെ സംബന്ധിച്ചെടത്തോ ളം, മറ്റുള്ള ഉദ്യോഗസ്ഥന്മാർക്ക് അധഃകൃതർക്കുള്ളതുപോലേയുള്ള താൽ പര്യമില്ലാത്തതുകൊണ്ട്, അധഃകൃതരുടെ സംഘങ്ങൾ നിയന്ത്രിക്കുന്നതി നു അവരിൽനിന്നുതന്നെ ഇൻസ്പെക്ടർമാരെ നിയമിക്കുന്നതു കൂടുതൽ പ്രയോജനകരമായിരിക്കും അസിസ്റ്റന്റുമാരിലും ഇൻസ്പെ ക്ടറന്മാർക്കും സ്റ്റാഫിനേയും അനുവദിച്ചിട്ടുണ്ട്. സ്റ്റാഫ് മുഴുവനും അധഃ കൃതരിൽനിന്നെടുക്കണം. അതിനു ഞങ്ങൾക്കു പരീക്ഷായോഗ്യതയുണ്ട്. ഈ കാര്യത്തിൽ സഹകരണം പ്രദർശിപ്പിക്കുമെന്നു ഞാൻ വിശ്വസി ക്കുന്നു.

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DEPUTY PRESIDENT: സഹകരിക്കേണ്ടതു സൊസൈറ്റികളും മെമ്പർമാരും തമ്മിലാണ്, അല്ലാതെ ഉദ്യോഗസ്ഥന്മാരും മറ്റുള്ളവരുമായല്ല. അവർ തമ്മിലുള്ള സഹകരണം ശരിയാണോ എന്നു നോക്കേണ്ടതാണ് ഉദ്യോഗസ്ഥന്മാരുടെ ജോലി.

MR. N. JOHN JOSEPH (*Nominated*) : സഹകരണം മാതൃകയായി കാണിച്ചുകൊടുക്കേണ്ടതു് അതിനെ നിയന്ത്രിച്ചുകൊണ്ടുപോകുന്ന ഉദ്യോഗസ്ഥന്മാരുടെ ചുമതലയാകുന്നു. ഇപ്പോഴത്തെ പരിതസ്ഥിതി നല്ലവണ്ണം ആലോചിക്കുന്നപക്ഷം അധ്യക്ഷതർ സഹകരിക്കുന്നതുപോലേയുള്ള സഹകരണം മറ്റുള്ളവരിൽനിന്നും അധ്യക്ഷതക്കുണ്ടാകാൻ തരമില്ലാ എന്നുള്ളതുകൊണ്ടു് എന്റെ വാദം ശരിയാണെന്നു് കാണാം. അതിനാൽ ഈ നിയമനത്തിൽ ഗ്രാഡുവേറ്റുകൾതന്നെ വേണമെന്നുവരികിൽതന്നെയും അധ്യക്ഷതക്കു് അവരെ കൊണ്ടുവരുവാൻ കഴിയും.

MR. K. PADMANABHAN (*Chirayinkil I*): സഹകരണപ്രസ്ഥാനത്തിൽ വേണ്ടിടത്തോളം പരിചയവും അതിനു തക്കവണ്ണമുള്ള വിദ്യാഭ്യാസയോഗ്യതയും ഉള്ളവർ അധ്യക്ഷതരുടെ ഇടയിൽ ഉണ്ടോ?

MR. N. JOHN JOSEPH (*Nominated*): ഉണ്ടു്. സഹകരണപ്രസ്ഥാനത്തെ സംബന്ധിച്ചു നല്ലവണ്ണം അഭ്യസനം ലഭിച്ചിട്ടില്ലാത്തവർക്കു മുന്നമാസത്തെ കോഴ്സു കൊടുക്കുന്നുണ്ടു്. അതുകൊണ്ടു് അവർക്കു വേണ്ട പരിശീലനം കിട്ടും. അധ്യക്ഷതരുടെ ഇടയിൽനിന്നു ഗ്രാഡുവേറ്റ്സിനെതന്നെ കൊടുക്കാം.

MR. K. KUNJUKRISHNA PILLAI (*Quilon I*) : അധ്യക്ഷതർ എന്നു പറയുന്നതു് ആരെല്ലാമാണു്?

MR. N. JOHN JOSEPH (*Nominated*): ക്ഷേത്രപ്രവേശനമില്ലാത്തവരും ശരിയായി പള്ളിയിൽ പ്രവേശനമില്ലാത്ത ആളുകളുമാണു്.

DEPUTY PRESIDENT. I do not think that it is very necessary.

MR. N. JOHN JOSEPH (*Nominated*): ഞാൻ അധ്യക്ഷതരെപ്പറ്റി മാത്രമേ പറഞ്ഞുള്ളൂ. ഹിന്ദുവായാലും ക്രിസ്ത്യാനിയായാലും ഒന്നുപോലേതന്നെയാണു്. എനിക്കു ഹിന്ദുവും ക്രിസ്ത്യനും വ്യത്യാസമില്ല.

MR. M. SIVATANU PILLAI (*Nagercoil*). ശരിയായി പള്ളിയിൽപ്രവേശനമില്ലാത്തവർ എന്നുപറഞ്ഞതിന്റെ അർത്ഥം എന്താണു്?

MR. N. JOHN JOSEPH (*Nominated*): പ്രവേശനം ഉണ്ടെന്നും ഇല്ലെന്നും ഉള്ള അവസ്ഥ എന്നുമാത്രമെ ഞാൻ അതിനു അർത്ഥമാക്കുന്നുള്ളൂ.

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MR. K. KUNJUKRISHNA PILLAI (*Quilon I*): കൃഷ്ണപ്രാനികർക്കും മഹമ്മദീയർക്കും ക്ഷേത്രപ്രവേശനം ഇല്ലല്ലോ. അതുകൊണ്ട് അവരും അധഃകൃതരാകുമോ?

MR. N. JOHN JOSEPH (*Nominated*) : അധഃകൃതരാണെന്നുള്ളതിനു ഗവണ്മെൻറിൽനിന്നും പട്ടിക ഉണ്ടാക്കിയിട്ടുണ്ട്.

DEPUTY PRESIDENT. Mr. Kunju Krishna Pillai is suggesting only certain hypothesis. So you need not answer it.

MR. N. JOHN JOSEPH (*Nominated*) : അതുകൊണ്ട് അധഃകൃതസഹകരണസംഘങ്ങൾ നാമാവശേഷമാകാതെ മുന്നോട്ടുപോകണമെങ്കിൽ ഈ വിധത്തിൽ ഒരു ഔദാര്യം ചെയ്താലെ സാധിക്കുകയുള്ളൂ. സാമ്പത്തികമായും വിദ്യാഭ്യാസപരമായും അധഃകൃതരുടെ നിലയെ ഉയർത്തുന്നതിനു സഹകരണപ്രസ്ഥാനംപോലെ പര്യാപ്തമായ മറെറാരു പ്രസ്ഥാനവുമില്ല. അതിനാൽ അധഃകൃതരിൽനിന്നും ഇൻസ്പെക്ടർമാരെയും അവരുടെ സ്റ്റാഫിനേയും നിയമിക്കുന്ന വിഷയത്തിൽ ഗവണ്മെൻറു പ്രത്യേകം ശ്രദ്ധപതിപ്പിക്കണമെന്നുള്ള അഭ്യർത്ഥനയോടുകൂടി ഞാൻ ഈ ഡിമാൻറിനെ അനുകൂലിച്ചുകൊള്ളുന്നു.

MR. M. GOVINDA PILLAI (*Registrar of Co-operative Societies*): Sir, in the course of the discussion of this supplementary demand for the reorganisation of the Co-operative department, two objections alone were raised on the last occasion. One objection proposed by my friend Mr. Elenkath was to the effect that the present staff in the Co-operative Department was quite adequate and that therefore any augmentation of the staff was unnecessary and superfluous. The second argument enunciated by my esteemed friend Mr. P. K. Narayana Pillai was to the effect that, in view of the proposed introduction of the Co-operative Societies Amending Bill, the reorganisation of the Department may be deferred until the proposed Bill becomes law and that after a rigorous process of elimination of useless societies, the number of societies, that would serve the test of public utility may be definitely ascertained. I shall deal very briefly with these two aspects of the opposition,

In regard to adequacy or inadequacy of the existing staff, I may remind my friend that successive Registrars and the Devadhar Committee have expressed their opinion in unequivocal language that the present staff in the Department is utterly inadequate. Their conclusions were based upon a detailed investigation into the matter and as a result of their long and varied experience. Mr. Elenkath attempted to make out that the present staff of Inspectors, 27 in number, would be able to conduct all the multifarious functions that devolved upon them. He seems to be under a misconception that the only duty devolving upon the Inspectors is the auditing of societies. In my annual report I said that *the most important* statutory function is the auditing of accounts.

MR. K. R. ELENKATH (*Kalkulam I*) : May I know the other functions that they are attending to ?

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MR. M. GOVINDA PILLAI (*Registrar of Co-operative Societies*): The other functions which they have to attend to are organisation of new societies before they are actually registered by the Registrar, inspection of societies in their jurisdiction, conduct of arbitration cases and also disposal of liquidation proceedings. Now there are only two Liquidation Inspectors.

MR. K. R. ELENKATH (*Kalkulam I*): I wish to know whether there are not separate Liquidation Inspectors?

MR. M. GOVINDA PILLAI (*Registrar of Co-operative Societies*): I grant that there are two Liquidation Inspectors whose hands are full and whose work is solely confined to the completion of the proceedings in connection with the liquidation of societies.

MR. P. K. NARAYANA PILLAI (*Ambalapuzha I*): May I know how many societies are under liquidation proceedings?

MR. M. GOVINDA PILLAI (*Registrar of Co-operative Societies*): I may submit, for the information of the House, that there are 170 societies at present under various stages of liquidation, and I am sure the members of this House will agree with me when I say that the liquidation proceedings constitute a tedious and laborious task and take a very long time for completion.

MR. M. SIVATANU PILLAI (*Tovala*): May I know how many societies were newly organised during last year?

MR. M. GOVINDA PILLAI (*Registrar of Co-operative Societies*): I cannot now lay my finger on the exact number. I think more than 10 societies have been organised, and every Inspector has instructions to see that, before recommendations for the registration of new societies are forwarded, vigorous propaganda should be done for the organisation of such societies only in places where there is real need for it.

MR. N. ABDUR RAHIMAN SAHIB (*Nominated*): Are there not honorary organisers in the Department?

MR. M. GOVINDA PILLAI (*Registrar of Co-operative Societies*): There are no honorary organisers in the Department at present.

MR. N. ABDUR RAHIMAN SAHIB (*Nominated*): Are there not applications from non-official agencies for being entrusted with the work of organisation?

DEPUTY PRESIDENT: I rule out the question about organisation at this stage.

MR. K. R. ELENKATH (*Kalkulam I*): May I know the number of societies liquidated last year?

MR. M. GOVINDA PILLAI (*Registrar of Co-operative Societies*): 33, I believe. The policy of the Government and the Department is to carry on rectification and consolidation and to register a society only when there is real need and where competent people are available to run the society efficiently and well.

MR. M. SIVATANU PILLAI (*Tovala*): May I know whether the present number of societies is sufficient for the State?

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MR. M. GOVINDA PILLAI (*Registrar of Co-operative Societies*): It is not yet possible for any one to say that the number of societies in the State is adequate for the economic emancipation of the people.

MR. K. R. ELENKATH (*Kalkulam I*): May I know whether it is not the recommendation of the Devadhar Committee that attempts should be made to liquidate all unworthy societies?

MR. M. GOVINDA PILLAI (*Registrar of Co-operative Societies*): That is not the recorded opinion of the Devadhar Committee. They stated that rectification and consolidation should go hand in hand.

MR. M. SIVATANU PILLAI (*Tovala*): May I know whether any propaganda is carried on?

MR. M. GOVINDA PILLAI (*Registrar of Co-operative Societies*): Propaganda is a condition precedent to registration and the Inspectors, in spite of their multifarious duties are carying on propaganda work. When applications for the registration of new societies are received, the Inspectors are asked to teach the people the fundamentals of co-operation and it is only after this condition is fullfilled, that now societies are usually registered.

MR. K. R. ELENKATH (*Kalkulam I*): May I know whether the Inspectors send up their reports to the Registrar about their work of organisation?

MR. M. GOVINDA PILLAI (*Registrar of Co-operative Societies*): Before the societies are registered, the Registrar has to consider the organisation reports sent either by the Inspectors or by the local Supervising unions; and unless he is satisfied with the organisation report no societies will be allowed. The existing staff, I repeat, is utterly inadequate. Even the statutory functions are not properly discharged. In British India, they have got an interim audit as well as a final audit in respect of primary societies. In the case of Central and Taluk Banks, there is current audit. Such an efficient and proper system of audit s not possible here on account of the poor staff.

MR. K. R. ELENKATH (*Kalkulam I*): May I know the number of non-credit societies?

MR. M. GOVINDA PILLAI (*Registrar of Co-operative Societies*): I cannot lay my finger on the exact number now. That is stated in the Administration Report.

I shall now deal with the second objection. There is the existing Co-operative Society Regulation, X of 1089. I am sure it will be the legitimate anxiety of the members of this House and the paramount duty of Government to see that the provisions of the existing law are given full effect to. The duties contemplated by the existing Regulation, I have already pointed out, are registration, audit, inspection, arbitration of cases, liquidation of societies, etc. I do not expect that the proposed Amendment Bill would do away with all these functions. As a matter of fact, the fundamental principles underlying the existing Regulation are kept intact and unaltered in the new Bill. As such, there is no force in the argument to defer reorganisation until the new Bill becomes the law of the land.

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MR. K. SANKARAN (*Kartikapalli I*) : Is there any proposal for developing non-credit activities of societies?

MR. M. GOVINDA PILLAI (*Registrar of Co-operative Societies*) : Several suggestions have been made by the Devadhar Committee and every earnest attempt will be made to increase the non-credit activities of societies.

MR. K. PADMANABHAN (*Chirayinkil I*) : Is it the idea of the Registrar to place the non-ceedit branch of the Department under a separate Assistant Registrar?

MR. M. GOVINDA PILLAI (*Registrar of Co-operative Societies*) : As a matter of fact, the allocation of work of the proposed two Assistant Registrars has not yet been definitely settled.

Sir, my friend Mr. K. Kunjukrishna Pillai was not able to make up his mind one way or the other, to support or oppose my demand, on the ground that he wanted an assurance from me that this would be the last demand that would be made on the floor of the House for the purpose of the reorganisation of the Department.

MR. K. KUNJUKRISHNA PILLAI (*Quilon I*) : I asked whether this would be an adequate demand for the reorganisation and that no more funds will be required for the purpose.

MR. M. GOVINDA PILLAI (*Registrar of Co-operative Societies*) : I mean adequate demand. I would only invite his attention to the recommendations of the Devadhar Committee Report where the proposals on the reorganisation are expected to cost more than Rs. 50,000. In consideration of the enormous expenditure involved, the Committee themselves found it necessary to suggest that the whole expenditure might be spread over a period of three years. The Committee did not expect the entire reorganisation to be given effect to simultaneously in view of the volume and variety of their recommendations and the financial stringency Government are confronted with at present. This is the first instalment of the reforms which has been brought for the consideration and approval of this House and if this is allowed, I am sure that further instalments will be brought before the House with sufficient reasons for their justification. I am sure that the House will approve this demand.

MR. K. PADMANABHAN (*Chirayinkil I*) : May I know from the member whether there is any Inspector in the Department who has got special training in non-credit work?

MR. M. GOVINDA PILLAI (*Registrar of Co-operative Societies*) : The present Inspector in charge of the non-credit activities has had practical experience in the British Indian Provinces and I believe he has got sufficient equipment to discharge his duties satisfactorily.

MR. K. PADMANABHAN (*Chirayinkil I*) : Was he deputed there at Government expense?

MR. M. GOVINDA PILLAI (*Registrar of Co-operative Societies*) : Yes, Sir.

The motion for a grant not exceeding Rs. 10,556 for the reorganisation of the Co-operative Department was put to vote and carried

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DEPUTY PRESIDENT : There is a request made to me that a new member may be sworn in. This certainly is not the time for that. The rules are different ; but considering the statement made by the President this morning that time will be available to this House for the discussion of the Report and considering also the fact that the Government is interested in moving all supplementary demands before this House and also to make it possible for the House to do the maximum amount of work, as a special case, I am prepared to allow Mr. C. O. Madhavan to be sworn in—

NEW MEMBER SWORN IN.

Mr. C. O. Madhavan, Excise Commissioner, took the oath and signed the Rolls.

MR. K. KUNJUKRISHNA PILLAI (*Quilon I*): Sir, a point of order. Is the member in order in swearing before the other member resigns?

DEPUTY PRESIDENT : Regarding Mr. Kunjukrishna Pillai's point, I delayed giving a ruling because swearing is a very solemn act. Now that it is finished I am prepared to say that I find only nine members on the official side without Mr. Madhavan. Mr. Madhavan is the tenth member.

I would now call upon Mr. Truscott to make his motion.

DEMAND FOR SUPPLEMENTARY GRANTS (*contd*)— PUBLIC WORKS DEPARTMENT.

MR. G. B. E. TRUSCOTT (*Chief Engineer, Roads, Buildings and Irrigation*) : Sir, I move for a grant not exceeding Rs. 1,17,450 for—

(1) the purchase of a dredger for the Alleppey Port	...	Rs. 1,10,000
(2) the appointment of a special staff for the preparation of a priority list of roads	...	Rs. 7,000
(3) the appointment of an additional draftsman in the Chief Engineer's Office	...	Rs. 450

Sir, it is essential that we should keep the Port of Alleppey open ; and to do that we want to have a dredger. During the last two years we spent nearly half a lakh of rupees on hand-dredging. Now it has come to that hand-dredging cannot be done ; and so in consultation with the Principal Port Officer it was decided on a type of dredger to be purchased ; and as the question is very urgent I have brought the supplementary demand for the approval of the House. It is well known that the Alleppey Port is what has been called a small gold mine to Travancore. Once the traders find that the facilities at that Port are not what they require, they will go elsewhere and then they would not come back again, however well preserved the Port might then be.

Sir, shall I speak on the various items separately or shall I speak on the three items together ?

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